Calendar No. 98

108TH CONGRESS 1ST SESSION

S. 275

[Report No. 108-47]

To amend the Professional Boxing Safety Act of 1996, and to establish the United States Boxing Administration.

IN THE SENATE OF THE UNITED STATES

February 4, 2003

Mr. McCain (for himself, Mr. Dorgan, and Mr. Stevens) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

May 14, 2003

Reported by Mr. McCain, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Professional Boxing Safety Act of 1996, and to establish the United States Boxing Administration.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Professional Boxing Amendments Act of 2003".

1 (b) Table of Contents for

2 this Act is as follows:

- See. 1. Short title; table of contents.
- Sec. 2. Amendment of Professional Boxing Safety Act of 1996.
- Sec. 3. Definitions.
- Sec. 4. Purposes.
- Sec. 5. USBA approval, or ABC or commission sanction, required for matches.
- Sec. 6. Safety standards.
- Sec. 7. Registration.
- Sec. 8. Review.
- Sec. 9. Reporting.
- Sec. 10. Contract requirements.
- Sec. 11. Coercive contracts.
- Sec. 12. Sanctioning organizations.
- Sec. 13. Required disclosures by sanctioning organizations.
- Sec. 14. Required disclosures by promoters.
- Sec. 15. Judges and referees.
- Sec. 16. Medical registry.
- Sec. 17. Conflicts of interest.
- Sec. 18. Enforcement.
- Sec. 19. Repeal of deadwood.
- Sec. 20. Recognition of tribal law.
- Sec. 21. Establishment of United States Boxing Administration.
- Sec. 22. Effective date.

3 SEC. 2. AMENDMENT OF PROFESSIONAL BOXING SAFETY

- 4 **ACT OF 1996.**
- 5 Except as otherwise expressly provided, whenever in
- 6 this title an amendment or repeal is expressed in terms
- 7 of an amendment to, or repeal of, a section or other provi-
- 8 sion, the reference shall be considered to be made to a
- 9 section or other provision of the Professional Boxing Safe-
- 10 ty Act of 1996 (15 U.S.C. 6301 et seq.).
- 1 SEC. 3. DEFINITIONS.
- 12 (a) IN GENERAL.—Section 2 (15 U.S.C. 6301) is
- 13 amended to read as follows:

1 "SEC. 2. DEFINITIONS.

2	"In this Act:
3	"(1) Administration.—The term 'Administra-
4	tion' means the United States Boxing Administra-
5	tion.
6	"(2) BOUT AGREEMENT.—The term 'bout
7	agreement' means a contract between a promoter
8	and a boxer which requires the boxer to participate
9	in a professional boxing match with a designated op-
10	ponent on a particular date.
11	"(3) BOXER.—The term 'boxer' means an indi-
12	vidual who fights in a professional boxing match.
13	"(4) Boxing commission.—The term boxing
14	commission' means an entity authorized under State
15	or tribal law to regulate professional boxing
16	matches.
17	"(5) BOXER REGISTRY.—The term 'boxer reg-
18	istry' means any entity certified by the Association
19	of Boxing Commissions for the purposes of main-
20	taining records and identification of boxers.
21	"(6) Boxing service provider.—The term
22	'boxing service provider' means a promoter, man-
23	ager, sanctioning body, licensee, or matchmaker.
24	"(7) Contract Provision.—The term 'con-
25	tract provision' means any legal obligation between
26	a boxer and a boxing service provider.

1	"(8) Indian Lands; Indian Tribe.—The
2	terms 'Indian lands' and 'Indian tribe' have the
3	meanings given those terms by paragraphs (4) and
4	(5), respectively, of section 4 of the Indian Gaming
5	Regulatory Act (25 U.S.C. 2703).
6	"(9) Licensee.—The term 'licensee' means an
7	individual who serves as a trainer, second, or cut
8	man for a boxer.
9	"(10) Local boxing authority.—The term
10	'local boxing authority' means—
11	"(A) any agency of a State, or of a polit-
12	ical subdivision of a State, that has authority
13	under the laws of the State to regulate profes-
14	sional boxing; and
15	"(B) any agency of an Indian tribe that is
16	authorized by the Indian tribe or the governing
17	body of the Indian tribe to regulate professional
18	boxing on Indian lands.
19	"(11) Manager.—The term 'manager' means a
20	person who, under contract, agreement, or other ar-
21	rangement with a boxer, undertakes to control or
22	administer, directly or indirectly, a boxing-related
23	matter on behalf of that boxer, including a person
24	who is a booking agent for a boxer.

1	"(12) MATCHMAKER.—The term 'matchmaker'
2	means a person that proposes, selects, and arranges
3	the boxers to participate in a professional boxing
4	match.
5	"(13) Physician.—The term 'physician' means
6	a doctor of medicine legally authorized to practice
7	medicine by the State in which the physician per-
8	forms such function or action.
9	"(14) Professional Boxing Match.—The
10	term 'professional boxing match' means a boxing
11	contest held in the United States between individ-
12	uals for financial compensation. The term 'profes-
13	sional boxing match' does not include a boxing con-
14	test that is regulated by a duly recognized amateur
15	sports organization, as approved by the Administra-
16	tion.
17	"(15) PROMOTER.—The term 'promoter' means
18	the person responsible for organizing, promoting,
19	and producing a professional boxing match. The
20	term 'promoter' does not include a premium or other
21	cable or satellite program service, hotel, casino, re-
22	sort, or other commercial establishment hosting or

"(A) the premium or other cable or satellite program service, hotel, casino, resort, or

sponsoring a professional boxing match unless—

23

24

1	other commercial establishment has a pro-
2	motional agreement with a boxer in the match;
3	Ol'
4	"(B) there is another person responsible
5	for organizing, promoting, and producing the
6	match who is affiliated with the premium or
7	other cable or satellite program service, hotel,
8	casino, resort, or other commercial establish-
9	ment.
10	"(16) Promotional Agreement.—The term
11	'promotional agreement' means a contract between a
12	any person and a boxer under which the boxer
13	grants to that person the right to secure and ar-
14	range all professional boxing matches requiring the
15	boxer's services for—
16	"(A) a prescribed period of time; or
17	"(B) a prescribed number of professional
18	boxing matches.
19	"(17) STATE.—The term 'State' means each of
20	the 50 States, Puerto Rico, the District of Columbia,
21	and any territory or possession of the United States,
22	including the Virgin Islands.
23	"(18) Effective date of the contract.—
24	The term 'effective date of the contract' means the

1	day upon which a boxer becomes legally bound by
2	the contract.
3	"(19) Sanctioning organization.—The term
4	'sanctioning organization' means an organization,
5	other than a boxing commission, that sanctions pro-
6	fessional boxing matches, ranks professional boxers,
7	or charges a sanctioning fee for professional boxing
8	matches in the United States—
9	"(A) between boxers who are residents of
10	different States; or
11	"(B) that are advertised, otherwise pro-
12	moted, or broadcast (including closed circuit
13	television) in interstate commerce.
14	"(20) Suspension.—The term 'suspension' in-
15	eludes within its meaning the revocation of a boxing
16	license.
17	"(21) Tribal organization.—The term 'trib-
18	al organization' has the same meaning as in section
19	4(1) of the Indian Self-Determination and Education
20	Assistance Act (25 U.S.C. 450b(l)).".
21	(b) Conforming Amendment. Section 21 (15
22.	U.S.C. 6312) is amended to read as follows:

"SEC. 21. PROFESSIONAL BOXING MATCHES CONDUCTED

)	ON INDIAN LANDS.
≟	OH INDIAN LANDS.

- 3 (a) In General.—Notwithstanding any other provi-
- 4 sion of law, a tribal organization may establish a boxing
- 5 commission to regulate professional boxing matches held
- 6 on Indian land under the jurisdiction of that tribal organi-
- 7 zation.
- 8 "(b) Contract with a Boxing Commission.—A
- 9 tribal organization that does not establish a boxing com-
- 10 mission shall execute a contract with the Association of
- 11 Boxing Commissions, or a boxing commission that is a
- 12 member of the Association of Boxing Commissions, to reg-
- 13 ulate any professional boxing match held on Indian land
- 14 under the jurisdiction of that tribal organization. If the
- 15 match is regulated by the Association of Boxing Commis-
- 16 sions, the match shall be regulated in accordance with the
- 17 guidelines established by the United States Boxing Admin-
- 18 istration. If the match is regulated by a boxing commis-
- 19 sion from a State other than the State within the borders
- 20 of which the Indian land is located, the match shall be
- 21 regulated in accordance with the applicable requirements
- 22 of the State where the match is held.
- 23 "(e) Standards and Licensing.—A tribal organi-
- 24 zation that establishes a boxing commission shall, by tribal
- 25 ordinance or resolution, establish and provide for the im-
- 26 plementation of health and safety standards, licensing re-

1	quirements, and other requirements relating to the con-
2	duct of professional boxing matches that are at least as
3	restrictive as—
4	"(1) the otherwise applicable requirements of
5	the State in which the Indian land on which the pro-
6	fessional boxing match is held is located; or
7	"(2) the guidelines established by the United
8	States Boxing Administration.".
9	SEC. 4. PURPOSES.
10	Section 3(2) (15 U.S.C. 6302(2)) is amended by
11	striking 'State'.
12	SEC. 5. USBA APPROVAL, OR ABC OR COMMISSION SANC-
12 13	SEC. 5. USBA APPROVAL, OR ABC OR COMMISSION SANC- TION, REQUIRED FOR MATCHES.
13	TION, REQUIRED FOR MATCHES.
13 14	tion, required for matches. (a) In General.—Section 4 (15 U.S.C. 6303) is
13 14 15	tion, required for matches. (a) In General.—Section 4 (15 U.S.C. 6303) is amended to read as follows:
13 14 15 16	TION, REQUIRED FOR MATCHES. (a) IN GENERAL.—Section 4 (15 U.S.C. 6303) is amended to read as follows: "SEC. 4. APPROVAL OR SANCTION REQUIREMENT.
13 14 15 16	TION, REQUIRED FOR MATCHES. (a) IN GENERAL.—Section 4 (15 U.S.C. 6303) is amended to read as follows: "SEC. 4. APPROVAL OR SANCTION REQUIREMENT. "(a) IN GENERAL.—No person may arrange, pro-
113 114 115 116 117	TION, REQUIRED FOR MATCHES. (a) IN GENERAL.—Section 4 (15 U.S.C. 6303) is amended to read as follows: "SEC. 4. APPROVAL OR SANCTION REQUIREMENT. "(a) IN GENERAL.—No person may arrange, promote, organize, produce, or fight in a professional boxing
13 14 15 16 17 18	tion, required for matches. (a) In General.—Section 4 (15 U.S.C. 6303) is amended to read as follows: "Sec. 4. Approval or sanction requirement. "(a) In General.—No person may arrange, promote, organize, produce, or fight in a professional boxing match within the United States unless the match—
13 14 15 16 17 18 19 20	tion, required for matches. (a) In General.—Section 4 (15 U.S.C. 6303) is amended to read as follows: "SEC. 4. APPROVAL OR SANCTION REQUIREMENT. "(a) In General.—No person may arrange, promote, organize, produce, or fight in a professional boxing match within the United States unless the match— "(1) is approved by the Administration; and

member of the Association of Boxing Commissions.

1	"(b) APPROVAL PRESUMED.—For purposes of sub-
2	section (a), the Administration shall be presumed to have
3	approved any match other than—
4	"(1) a match with respect to which the Admin-
5	istration has been informed of an alleged violation of
6	this Act and with respect to which it has notified the
7	supervising boxing commission that it does not ap-
8	prove;
9	"(2) a match advertised to the public as a
10	championship match; or
11	"(3) a match scheduled for 10 rounds or more.
12	"(c) Notification; Assurances. Each promoter
13	who intends to hold a professional boxing match in a State
14	that does not have a boxing commission shall, not later
15	than 14 days before the intended date of that match, pro-
16	vide assurances in writing to the Administration and the
17	supervising boxing commission that all applicable require-
18	ments of this Act will be met with respect to that profes-
19	sional boxing match.".
20	(b) Conforming Amendment.—Section 19 (15)
21	U.S.C. 6310) is repealed.
22	SEC. 6. SAFETY STANDARDS.
23	Section 5 (15 U.S.C. 6304) is amended—
24	(1) by striking "requirements or an alternative
25	requirement in effect under regulations of a boxing

1	commission that provides equivalent protection of
2	the health and safety of boxers:" and inserting "re-
3	quirements:";
4	(2) by adding at the end of paragraph (1) "The
5	examination shall include testing for infectious dis-
6	eases in accordance with standards established by
7	the Administration.";
8	(3) by striking paragraph (2) and inserting the
9	following:
10	"(2) An ambulance continuously present on
11	site.";
12	(4) by redesignating paragraphs (3) and (4) as
13	paragraphs (4) and (5), respectively, and inserting
14	after paragraph (2) the following:
15	"(3) Emergency medical personnel with appro-
16	priate resuscitation equipment continuously present
17	on site."; and
18	(5) by striking "match." in paragraph (5), as
19	redesignated, and inserting "match in an amount
20	prescribed by the Administration.".
21	SEC. 7. REGISTRATION.
22	Section 6 (15 U.S.C. 6305) is amended—
23	(1) by inserting "or Indian tribe" after "State"
24	the second place it appears in subsection $(a)(2)$;

1	(2) by striking the first sentence of subsection
2	(e) and inserting "A boxing commission shall, in ac-
3	cordance with requirements established by the Ad-
4	ministration, make a health and safety disclosure to
5	a boxer when issuing an identification card to that
6	boxer.";
7	(3) by striking "should" in the second sentence
8	of subsection (e) and inserting "shall, at a min-
9	imum,''; and
10	(4) by adding at the end the following:
11	"(d) Copy of Registration To Be Sent to Ad-
12	MINISTRATION.—A boxing commission shall furnish a
13	copy of each registration received under subsection (a) to
14	the Administration.".
15	SEC. 8. REVIEW.
16	Section 7 (15 U.S.C. 6306) is amended—
17	(1) by striking paragraphs (3) and (4) of sub-
18	section (a) and inserting the following:
19	"(3) Procedures to review a summary suspen-
20	sion when a hearing before the boxing commission is
21	requested by a boxer, licensee, manager, match-
22	maker, promoter, or other boxing service provider
23	which provides an opportunity for that person to
24	present evidence.";
25	(2) by striking subsection (b); and

1	(3) by striking "(a) Procedures.":
2	SEC. 9. REPORTING.
3	Section 8 (15 U.S.C. 6307) is amended—
4	(1) by striking "48 business hours" and insert-
5	ing "2 business days"; and
6	(2) by striking "each boxer registry." and in-
7	serting "the Administration.".
8	SEC. 10. CONTRACT REQUIREMENTS.
9	Section 9 (15 U.S.C. 6307a) is amended to read as
10	follows:
11	"SEC. 9. CONTRACT REQUIREMENTS.
12	"(a) In General.—The Administration, in consulta-
13	tion with the Association of Boxing Commissions, shall de-
14	velop guidelines for minimum contractual provisions that
15	shall be included in each bout agreement, boxer-manager
16	contract, and promotional agreement. Each boxing com-
17	mission shall ensure that these minimal contractual provi-
18	sions are present in any such agreement or contract sub-
19	mitted to it.
20	"(b) FILING AND APPROVAL REQUIREMENTS.—
21	"(1) Administration. A manager or pro-
22	moter shall submit a copy of each boxer-manager
23	contract and each promotional agreement between
24	that manager or promoter and a boxer to the Ad-

- 1 ministration, and, if requested, to the boxing com-2 mission with jurisdiction over the bout.
- 3 "(2) Boxing commission.—A boxing commis-
- 4 sion may not approve a professional boxing match
- 5 unless a copy of the bout agreement related to that
- 6 match has been filed with it and approved by it.
- 7 "(e) Bond or Other Surety.—A boxing commis-
- 8 sion may not approve a professional boxing match unless
- 9 the promoter of that match has posted a surety bond,
- 10 cashier's check, letter of credit, cash, or other security
- 11 with the boxing commission in an amount acceptable to
- 12 the boxing commission.".
- 13 SEC. 11. COERCIVE CONTRACTS.
- 14 Section 10 (15 U.S.C. 6307b) is amended—
- 15 (1) by striking paragraph (3) of subsection (a);
- 16 (2) by inserting "or elimination" after "manda-
- 17 tory" in subsection (b).
- 18 SEC. 12. SANCTIONING ORGANIZATIONS.
- 19 (a) In General.—Section 11 (15 U.S.C. 6307c) is
- 20 amended to read as follows:
- 21 "SEC. 11. SANCTIONING ORGANIZATIONS.
- 22 "(a) OBJECTIVE CRITERIA.—Within 1 year after the
- 23 date of enactment of the Professional Boxing Amendments
- 24 Act of 2003, the Administration shall develop guidelines
- 25 for objective and consistent written criteria for the rating

- 1 of professional boxers based on the athletic merits of the
- 2 boxers. Within 90 days after the Administration's promul-
- 3 gation of the guidelines, each sanctioning organization
- 4 shall adopt the guidelines and follow them.
- 5 "(b) Notification of Change in Rating.—A
- 6 sanctioning organization shall, with respect to a change
- 7 in the rating of a boxer previously rated by such organiza-
- 8 tion in the top 10 boxers—
- 9 "(1) post a copy, within 7 days after the
- 10 change, on its Internet website or home page, if any,
- including an explanation of the change, for a period
- of not less than 30 days;
- 13 (2) provide a copy of the rating change and a
- thorough explanation in writing under penalty of
- 15 perjury to the boxer and the Administration;
- 16 "(3) provide the boxer an opportunity to appeal
- 17 the ratings change; and
- 18 "(4) apply the objective criteria for ratings re-
- 19 quired under subsection (a) in considering any such
- 20 appeal.
- 21 "(e) Challenge of Rating.—If a sanctioning orga-
- 22 nization receives an inquiry from a boxer challenging that
- 23 organization's rating of the boxer, it shall (except to the
- 24 extent otherwise required by the Administration), within
- 25 7 days after receiving the request—

1	"(1) provide to the boxer a written explanation
2	under penalty of perjury of the organization's rating
3	criteria, its rating of the boxer, and the rationale or
4	basis for its rating (including a response to any spe-
5	eific questions submitted by the boxer); and
6	"(2) submit a copy of its explanation to the As-
7	sociation of Boxing Commissions and the Adminis-
8	tration.".
9	SEC. 13. REQUIRED DISCLOSURES BY SANCTIONING ORGA-
10	NIZATIONS.
11	Section 12 (15 U.S.C. 6307d) is amended—
12	(1) by striking the matter preceding paragraph
13	(1) and inserting "Within 7 days after a professional
14	boxing match of 10 rounds or more, the sanctioning
15	organization for that match shall provide to the box-
16	ing commission in the State or on Indian land re-
17	sponsible for regulating the match, and to the Ad-
18	ministration, a statement of ";
19	(2) by striking "will assess" in paragraph (1)
20	and inserting "has assessed, or will assess,"; and
21	(3) by striking "will receive" in paragraph (2)
22	and inserting "has received, or will receive,".
23	SEC. 14. REQUIRED DISCLOSURES BY PROMOTERS.
24	Section 13 (15 U.S.C. 6307e) is amended—

1	(1) by striking the matter in subsection (a) pre-
2	ceding paragraph (1) and inserting the following:
3	"(a) Disclosures to Boxing Commissions and
4	Administration.—Within 7 days after a professional
5	boxing match of 10 rounds or more, the promoter of any
6	boxer participating in that match shall provide to the box-
7	ing commission in the State or on Indian land responsible
8	for regulating the match, and to the Administration—";
9	(2) by striking "writing," in subsection (a)(1)
10	and inserting "writing, other than a bout agreement
11	previously provided to the commission,";
12	(3) by striking "all fees, charges, and expenses
13	that will be" in subsection (a)(3)(A) and inserting
14	"a statement of all fees, charges, and expenses that
15	have been, or will be,";
16	(4) by inserting "a statement of" before "all"
17	in subsection $(a)(3)(B)$;
18	(5) by inserting "a statement of" before "any"
19	in subsection $(a)(3)(C)$;
20	(6) by striking the matter in subsection (b) fol-
21	lowing "BOXER." and preceding paragraph (1)
22	and inserting "Within 7 days after a professional
23	boxing match of 10 rounds or more, the promoter of
24	that match shall provide to each boxer participating
25	in the match a statement of—"; and

1	(7) by striking "match;" in subsection (b)(1)
2	and inserting "match, and that the promoter has
3	paid, or agreed to pay, to any other person in con-
4	nection with the match;".
5	SEC. 15. JUDGES AND REFEREES.
6	(a) In General.—Section 16 (15 U.S.C. 6307h) is
7	amended
8	(1) by inserting "(a) LICENSING AND ASSIGN-
9	MENT REQUIREMENT.—" before "No person";
10	(2) by striking "certified and approved" and in-
11	serting "selected";
12	(3) by inserting "or Indian lands" after
13	"State"; and
14	(4) by adding at the end the following:
15	"(b) CHAMPIONSHIP AND 10-ROUND BOUTS.—In ad-
16	dition to the requirements of subsection (a), no person
17	may arrange, promote, organize, produce, or fight in a
18	professional boxing match advertised to the public as a
19	championship match or in a professional boxing match
20	scheduled for 10 rounds or more unless all referees and
21	judges participating in the match have been licensed by
22	the Administration or selected by a boxing commission.
23	"(c) Sanctioning Organization Not To Influ-
24	ENCE SELECTION PROCESS.—A sanctioning organiza-
25	tion—

- 1 "(1) may provide a list of judges and referees
 2 deemed qualified by that organization to a boxing
 3 commission; but
- 4 "(2) shall not influence, or attempt to influence,
 5 a boxing commission's selection of a judge or referee
 6 for a professional boxing match except by providing
 7 such a list.
- 8 "(d) Assignment of Nonresident Judges and
 9 Referees.—A boxing commission may assign judges and
 10 referees who reside outside that commission's State or In11 dian land if the judge or referee is licensed by a boxing

commission in the United States.

- "(e) REQUIRED DISCLOSURE.—A judge or referee

 14 shall provide to the boxing commission responsible for reg
 15 ulating a professional boxing match in a State or on In
 16 dian land a statement of all consideration, including reim
 17 bursement for expenses, that the judge or referee has re
 18 ecived, or will receive, from any source for participation

 19 in the match. If the match is scheduled for 10 rounds or

 20 more, the judge or referee shall also provide such a state
 21 ment to the Administration.".
- 22 (b) Conforming Amendment.—Section 14 (15) 23 U.S.C. 6307f) is repealed.

1 SEC. 16. MEDICAL REGISTRY.

- 2 The Act is amended by inserting after section 13 (15)
- 3 U.S.C. 6307e) the following:
- 4 "SEC. 14. MEDICAL REGISTRY.
- 5 (a) In General.—The Administration, in consulta-
- 6 tion with the Association of Boxing Commissions, shall es-
- 7 tablish and maintain, or certify a third party entity to es-
- 8 tablish and maintain, a medical registry that contains
- 9 comprehensive medical records and medical denials or sus-
- 10 pensions for every licensed boxer.
- 11 "(b) Content; Submission.—The Administration
- 12 shall determine—
- 13 "(1) the nature of medical records and medical
- suspensions of a boxer that are to be forwarded to
- the medical registry; and
- 16 "(2) the time within which the medical records
- and medical suspensions are to be submitted to the
- 18 medical registry.
- 19 "(e) Confidentiality.—The Administration shall
- 20 establish confidentiality standards for the disclosure of
- 21 personally identifiable information to boxing commissions
- 22 that will—
- 23 "(1) protect the health and safety of boxers by
- 24 making relevant information available to the boxing
- 25 commissions for use but not public disclosure; and

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1
             "(2) ensure that the privacy of the boxers is
 2
        protected.".
    SEC. 17. CONFLICTS OF INTEREST.
 3
 4
        Section 17(a) is amended by inserting "no officer or
    employee of the Administration," after "laws,".
 5
    SEC. 18. ENFORCEMENT.
 6
 7
        Section 18 (15 U.S.C. 6309) is amended—
             (1) by striking "(a) INJUNCTION.—" in sub-
 8
        section (a) and inserting "(a) ACTIONS BY ATTOR-
 9
        NEY GENERAL. ";
10
11
             (2) by inserting "or criminal" after "civil" in
12
        subsection (a);
13
             (3) by inserting "any officer or employee of the
        Administration," after "laws," in subsection (b)(3);
14
15
             (4) by inserting "has engaged in or" after "or-
16
        ganization" in subsection (c);
17
             (5) by inserting "or criminal" after "civil" in
18
        subsection (e);
19
             (6) by striking "fines" in subsection (e)(3) and
20
        inserting "sanctions"; and
             (7) by striking "boxer" in subsection (d) and
21
22
        inserting "person".
23
    SEC. 19. REPEAL OF DEADWOOD.
24
        Section 20 (15 U.S.C. 6311) is repealed.
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1	SEC. 20. RECOGNITION OF TRIBAL LAW.
2	Section 22 (15 U.S.C. 6313) is amended—
3	(1) by insert "OR TRIBAL" in the section
4	heading after "STATE"; and
5	(2) by inserting "or Indian tribe" after
6	"State".
7	SEC. 21. ESTABLISHMENT OF UNITED STATES BOXING AD
8	MINISTRATION.
9	(a) In General.—The Act is amended by adding at
10	the end the following:
11	"TITLE II—UNITED STATES
12	BOXING ADMINISTRATION
13	"SEC. 201. PURPOSE.
14	"The purpose of this title is to protect the health,
15	safety, and welfare of boxers and to ensure fairness in the
16	sport of professional boxing.
17	"SEC. 202. ESTABLISHMENT OF UNITED STATES BOXING AD-
18	MINISTRATION.
19	"(a) In General.—The United States Boxing Ad-
20	ministration is established as an administration of the De-
21	partment of Labor.
22	"(b) Administrator.—
23	"(1) APPOINTMENT.—The Administration shall
24	be headed by an Administrator, appointed by the
25	President, by and with the advice and consent of the
26	Sonato

1	"(2) QUALIFICATIONS.—The Administrator
2	shall be an individual who—
3	"(A) has extensive experience in profes-
4	sional boxing activities or in a field directly re-
5	lated to professional sports;
6	"(B) is of outstanding character and rec-
7	ognized integrity; and
8	"(C) is selected on the basis of training,
9	experience, and qualifications and without re-
10	gard to party affiliation.
11	"(3) Compensation.—Section 5315 of title 5,
12	United States Code, is amended by adding at the
13	end the following:
14	"The Administrator of the United States Box-
15	ing Administration.".
16	"(4) TERM OF OFFICE.—The Administrator
17	shall serve for a term of 4 years.
18	"(c) Assistant Administrator; General Coun-
19	SEL.—The Administration shall have an Assistant Admin-
20	istrator and a General Counsel, who shall be appointed
21	by the Administrator. The Assistant Administrator
22	shall—
23	"(1) serve as Administrator in the absence of
24	the Administrator, in the event of the inability of the
25	Administrator to earry out the functions of the Ad-

1	ministrator, or in the event of a vacancy in that of-
2	fice; and
3	"(2) carry out such duties as the Administrator
4	may assign.
5	"(d) Staff.—The Administration shall have such
6	additional staff as may be necessary to carry out the func-
7	tions of the Administration.
8	"SEC. 203. FUNCTIONS.
9	"(a) Primary Functions.—The primary function of
10	the Administration are—
11	"(1) to protect the health, safety, and general
12	interests of boxers consistent with the provisions of
13	this Act; and
14	"(2) to ensure uniformity, fairness, and integ-
15	rity in professional boxing.
16	"(b) Specific Functions.—The Administrator
17	shall—
18	"(1) administer title I of this Act;
19	"(2) promulgate uniform standards for profes-
20	sional boxing in consultation with the boxing com-
21	missions of the several States and tribal organiza-
22	tions;
23	"(3) except as otherwise determined by the Ad-
24	ministration, oversee all professional boxing matches
25	in the United States;

1	"(4) work with sanctioning organizations, the
2	Association of Boxing Commissions, and the boxing
3	commissions of the several States and tribal organi-
4	zations—
5	"(A) to improve the safety, integrity, and
6	professionalism of professional boxing in the
7	United States;
8	"(B) to enhance physical, medical, finan-
9	cial, and other safeguards established for the
10	protection of professional boxers; and
11	"(C) to improve the status and standards
12	of professional boxing in the United States;
13	"(5) ensure, through the Attorney General, the
14	chief law enforcement officer of the several States
15	and other appropriate officers and agencies of Fed-
16	eral, State, and local government, that Federal and
17	State laws applicable to professional boxing matches
18	in the United States are vigorously, effectively, and
19	fairly enforced;
20	"(6) review local boxing authority regulations
21	for professional boxing and provide assistance to
22	such authorities in meeting minimum standards pre-
23	scribed by the Administration under this title;
24	"(7) serve as the coordinating body for all ef-
25	forts in the United States to establish and maintain

1	uniform minimum health and safety standards for
2	professional boxing;
3	"(8) if the Administrator determines it to be
4	appropriate, publish a newspaper, magazine, or
5	other publication and establish and maintain a
6	website consistent with the purposes of the Adminis-
7	tration;
8	"(8) procure the temporary and intermittent
9	services of experts and consultants to the extent au-
10	thorized by section 3109(b) of title 5, United States
11	Code, at rates the Administration determines to be
12	reasonable; and
13	"(9) take any other action that is necessary and
14	proper to accomplish the purpose of this title con-
15	sistent with the provisions of this title.
16	"(c) Prohibitions.—The Administration may not—
17	"(1) promote boxing events or rank professional
18	boxers; or
19	"(2) provide technical assistance to, or author-
20	ize the use of the name of the Administration by,
21	boxing commissions that do not comply with require-
22	ments of the Administration.
23	"(d) USE OF NAME.—The Administration shall have
24	the exclusive right to use the name 'United States Boxing
25	Administration'. Any person who, without the permission

1	of the Administration, uses that name or any other exclu-
2	sive name, trademark, emblem, symbol, or insignia of the
3	Administration for the purpose of inducing the sale of any
4	goods or services, or to promote any exhibition, perform-
5	ance, or sporting event, shall be subject to suit in a civil
6	action by the Administration for the remedies provided in
7	the Act of July 5, 1946 (commonly known as the 'Trade-
8	mark Act of 1946'; 15 U.S.C. 1051 et seq.).
9	"SEC. 204. LICENSING AND REGISTRATION OF BOXING PER-
10	SONNEL.
11	"(a) Licensing.—
12	"(1) REQUIREMENT FOR LICENSE.—No person
13	may compete in a professional boxing match or serve
14	as a boxing manager, boxing promoter, or sanc-
15	tioning organization for a professional boxing match
16	except as provided in a license granted to that per-
17	son under this subsection.
18	"(2) Application and Term.—
19	"(A) In GENERAL.—The Administration
20	shall—
21	"(i) establish application procedures,
22	forms, and fees;
23	"(ii) establish and publish appropriate
24	standards for licenses granted under this
25	section; and

1	"(iii) issue a license to any person
2	who, as determined by the Administration,
3	meets the standards established by the Ad-
4	ministration under this title.
5	"(B) DURATION.—A license issued under
6	this section shall be for a renewable—
7	"(i) 4-year term for a boxer; and
8	"(ii) 2-year term for any other person.
9	"(C) PROCEDURE.—The Administration
10	may issue a license under this paragraph
11	through local boxing authorities or in a manner
12	determined by the Administration.
13	"(b) LICENSING FEES.—
14	"(1) AUTHORITY.—The Administration may
15	prescribe and charge reasonable fees for the licens-
16	ing of persons under this title. The Administration
17	may set, charge, and adjust varying fees on the
18	basis of classifications of persons, functions, and
19	events determined appropriate by the Administra-
20	tion.
21	"(2) Limitations.—In setting and charging
22	fees under paragraph (1), the Administration shall
23	ensure that, to the maximum extent practicable—
24	"(A) club boxing is not adversely effected:

1	"(B) sanctioning organizations and pro-
2	moters pay the largest portion of the fees; and
3	"(C) boxers pay as small a portion of the
4	fees as is possible.
5	"(3) Collection.—Fees established under this
6	subsection may be collected through local boxing au-
7	thorities or by any other means determined appro-
8	priate by the Administration.
9	"SEC. 205. NATIONAL REGISTRY OF BOXING PERSONNEL.
10	"(a) REQUIREMENT FOR REGISTRY.—The Adminis-
11	tration, in consultation with the Association of Boxing
12	Commissions, shall establish and maintain (or authorize
13	a third party to establish and maintain) a unified national
14	computerized registry for the collection, storage, and re-
15	trieval of information related to the performance of its du-
16	ties.
17	"(b) Contents.—The information in the registry
18	shall include the following:
19	"(1) Boxers.—A list of professional boxers
20	and data in the medical registry established under
21	section 114 of this Act, which the Administration
22	shall secure from disclosure in accordance with the
23	confidentiality requirements of section 114(c).
24	"(2) Other Personnel.—Information (perti-
25	nent to the sport of professional boxing on boxing

1	promoters, boxing matchmakers, boxing managers,
2	trainers, cut men, referees, boxing judges, physi-
3	cians, and any other personnel determined by the
4	Administration as performing a professional activity
5	for professional boxing matches.
6	"SEC. 206. CONSULTATION REQUIREMENTS.
7	"The Administration shall consult with local boxing
8	authorities—
9	"(1) before prescribing any regulation or estab-
10	lishing any standard under the provisions of this
11	title; and
12	"(2) not less than once each year regarding
13	matters relating to professional boxing.
14	"SEC. 207. MISCONDUCT.
15	"(a) Suspension and Revocation of License or
16	REGISTRATION.—
17	"(1) AUTHORITY.—The Administration may,
18	after notice and opportunity for a hearing, suspend
19	or revoke any license issued under this title if the
20	Administration finds that—
21	"(A) the suspension or revocation is nec-
22	essary for the protection of health and safety or
23	is otherwise in the public interest;
24	"(B) there are reasonable grounds for be-
25	lief that a standard prescribed by the Adminis-

1	tration under this title is not being met, or that
2	bribery, collusion, intentional losing, racket-
3	eering, extortion, or the use of unlawful threats,
4	coercion, or intimidation have occurred in con-
5	nection with a license; or
6	"(C) the licensee has violated any provision
7	of this Act.
8	"(2) Period of Suspension.—
9	"(A) In General.—A suspension of a li-
10	cense under this section shall be effective for a
11	period determined appropriate by the Adminis-
12	tration except as provided in subparagraph (B).
13	"(B) Suspension for medical rea-
14	sons.—In the case of a suspension or denial of
15	the license of a boxer for medical reasons by the
16	Administration, the Administration may termi-
17	nate the suspension or denial at any time that
18	a physician certifies that the boxer is fit to par-
19	ticipate in a professional boxing match. The
20	Administration shall prescribe the standards
21	and procedures for accepting certifications
22	under this subparagraph.
23	"(b) Investigations and Injunctions.—
24	"(1) AUTHORITY.—The Administration mav—

1	"(A) conduct any investigation that it con-
2	siders necessary to determine whether any per-
3	son has violated, or is about to violate, any pro-
4	vision of this title or any regulation prescribed
5	under this title;
6	"(B) require or permit any person to file
7	with it a statement in writing, under oath or
8	otherwise as the Administration shall deter-
9	mine, as to all the facts and circumstances con-
10	cerning the matter to be investigated;
11	"(C) in its discretion, publish information
12	concerning any violations; and
13	"(D) investigate any facts, conditions,
14	practices, or matters to aid in the enforcement
15	of the provisions of this title, in the prescribing
16	of regulations under this title, or in securing in-
17	formation to serve as a basis for recommending
18	legislation concerning the matters to which this
19	title relates.
20	"(2) Powers.—
21	"(A) In General.—For the purpose of
22	any investigation under paragraph (1), or any
23	other proceeding under this title, any officer
24	designated by the Administration may admin-

ister oaths and affirmations, subpoena or other-

wise compel the attendance of witnesses, take evidence, and require the production of any books, papers, correspondence, memorandums, or other records which the Administration considers relevant or material to the inquiry.

"(B) WITNESSES AND EVIDENCE.—The attendance of witnesses and the production of any documents under subparagraph (A) may be required from any place in the United States, including Indian land, at any designated place of hearing.

"(3) Enforcement of Subpoenas.—

by, or refusal to obey a subpoena issued to, any person, the Administration may file an action in any court of the United States within the jurisdiction of which an investigation or proceeding is carried out, or where that person resides or carries on business, to enforce the attendance and testimony of witnesses and the production of books, papers, correspondence, memorandums, and other records. The court may issue an order requiring the person to appear before the Administration to produce records, if so or

1	dered, or to give testimony concerning the mat-
2	ter under investigation or in question.
3	"(B) FAILURE TO OBEY.—Any failure to
4	obey an order issued by a court under subpara-
5	graph (A) may be punished as contempt of that
6	Court.
7	"(C) Process.—All process in any con-
8	tempt case under subparagraph (A) may be
9	served in the judicial district in which the per-
10	son is an inhabitant or in which the person may
11	be found.
12	"(4) EVIDENCE OF CRIMINAL MISCONDUCT.—
13	"(A) In General.—No person may be ex-
14	cused from attending and testifying or from
15	producing books, papers, contracts, agreements
16	and other records and documents before the
17	Administration, in obedience to the subpoena of
18	the Administration, or in any cause or pro-
19	ceeding instituted by the Administration, on the

23 the person to a penalty or forfeiture.
24 "(B) Limited immunity.—No individual
25 may be prosecuted or subject to any penalty or

ground that the testimony or evidence, docu-

mentary or otherwise, required of that person

may tend to incriminate the person or subject

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forfeiture for, or on account of, any transaction, matter, or thing concerning the matter about which that individual is compelled, after having claimed a privilege against self-incrimination, to testify or produce evidence, documentary or otherwise, except that the individual so testifying shall not be exempt from prosecution and punishment for perjury committed in so testifying.

tion determines that any person is engaged or about to engage in any act or practice that constitutes a violation of any provision of this title, or of any regulation prescribed under this title, the Administration may bring an action in the appropriate district court of the United States, the United States District Court for the District of Columbia, or the United States courts of any territory or other place subject to the jurisdiction of the United States, to enjoin the act or practice, and upon a proper showing, the court shall grant without bond a permanent or temporary injunction or restraining order.

"(6) Mandamus.—Upon application of the Administration, the district courts of the United States, the United States District Court for the Dis-

1 trict of Columbia, and the United States courts of 2 any territory or other place subject to the jurisdic-3 tion of the United States, shall have jurisdiction to 4 issue writs of mandamus commanding any person to 5 comply with the provisions of this title or any order 6 of the Administration.

"(c) Intervention in Civil Actions.—

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"(1) IN GENERAL.—The Administration, on behalf of the public interest, may intervene of right as provided under rule 24(a) of the Federal Rules of Civil Procedure in any civil action relating to professional boxing filed in a United States district court.

"(2) AMICUS FILING.—The Administration may file a brief in any action filed in a court of the United States on behalf of the public interest in any case relating to professional boxing.

"(d) Hearings by Administration.—Hearings conducted by the Administration under this title shall be 18 public and may be held before any officer of the Administration or before a boxing commission that is a member of the Association of Boxing Commissions. The Administration shall keep appropriate records of the hearings.

1 "SEC. 208. NONINTERFERENCE WITH LOCAL BOXING AU-

- 2 **THORITIES.**
- 3 "(a) Noninterference.—Nothing in this title pro-
- 4 hibits any local boxing authority from exercising any of
- 5 its powers, duties, or functions with respect to the regula-
- 6 tion or supervision of professional boxing or professional
- 7 boxing matches to the extent not inconsistent with the pro-
- 8 visions of this title.
- 9 "(b) MINIMUM STANDARDS.—Nothing in this title
- 10 prohibits any local boxing authority from enforcing local
- 11 standards or requirements that exceed the minimum
- 12 standards or requirements promulgated by the Adminis-
- 13 tration under this title.

14 "SEC. 209. ASSISTANCE FROM OTHER AGENCIES.

- 15 "Any employee of any executive department, agency,
- 16 bureau, board, commission, office, independent establish-
- 17 ment, or instrumentality may be detailed to the Adminis-
- 18 tration, upon the request of the Administration, on a reim-
- 19 bursable or nonreimbursable basis, with the consent of the
- 20 appropriate authority having jurisdiction over the em-
- 21 ployee. While so detailed, an employee shall continue to
- 22 receive the compensation provided pursuant to law for the
- 23 employee's regular position of employment and shall re-
- 24 tain, without interruption, the rights and privileges of that
- 25 employment.

"SEC. 210. REPORTS.

- 2 "(a) Annual Report.—The Administration shall
- 3 submit a report on its activities to the Senate Committee
- 4 on Commerce, Science, and Transportation and the House
- 5 of Representatives Committee on Commerce each year.
- 6 The annual report shall include the following:
- 7 "(1) A detailed discussion of the activities of
- 8 the Administration for the year covered by the re-
- 9 port.
- 10 "(2) A description of the local boxing authority
- 11 of each State and Indian tribe.
- 12 "(b) Public Report.—The Administration shall an-
- 13 mually issue and publicize a report of the Administration
- 14 on the progress made at Federal and State levels and on
- 15 Indian lands in the reform of professional boxing, which
- 16 shall include comments on issues of continuing concern to
- 17 the Administration.
- 18 "(e) First Annual Report on the Administra-
- 19 TION.—The first annual report under this title shall be
- 20 submitted not later than 2 years after the effective date
- 21 of this title.
- 22 "SEC. 211. INITIAL IMPLEMENTATION.
- 23 "(a) TEMPORARY EXEMPTION.—The requirements
- 24 for licensing under this title do not apply to a person for
- 25 the performance of an activity as a boxer, boxing judge,
- 26 or referee, or the performance of any other professional

1	activity in relation to a professional boxing match, if the
2	person is licensed by a boxing commission to perform that
3	activity as of the effective date of this title.
4	"(b) Expiration.—The exemption under subsection
5	(a) with respect to a license issued by a boxing commission
6	expires on the earlier of—
7	"(A) the date on which the license expires;
8	Ol'
9	"(B) the date that is 2 years after the date
10	of the enactment of the Professional Boxing
11	Amendments Act of 2003.
12	"SEC. 212. AUTHORIZATION OF APPROPRIATIONS.
13	"(a) In General.—There are authorized to be ap-
14	propriated for the Administration for each fiscal year such
15	sums as may be necessary for the Administration to per-
16	form its functions for that fiscal year.
17	"(b) RECEIPTS CREDITED AS OFFSETTING COLLEC-
18	TIONS.—Notwithstanding section 3302 of title 31, United
19	States Code, any fee collected under this title—
20	"(1) shall be eredited as offsetting collections to
21	the account that finances the activities and services
22	for which the fee is imposed;
23	"(2) shall be available for expenditure only to
24	pay the costs of activities and services for which the
25	fee is imposed; and

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1
                "(3) shall remain available until expended.".
 2
          (b) Conforming Amendments.—
 3
                (1) PBSA.—The Professional Boxing Safety
          Act or 1966, as amended by this Act, is further
          amended—
 6
                      (A) by amending section 1 to read as fol-
 7
                <del>lows:</del>
 8
    "SECTION 1. SHORT TITLE: TABLE OF CONTENTS.
 9
          "(a) SHORT TITLE.—This Act may be eited as the
    'Professional Boxing Safety Act'.
11
          "(b) Table of Contents.—The table of contents
12 for this Act is as follows:
         "Section 1. Short title; table of contents.
         "Sec. 2. Definitions.
                 "Title I—Professional Boxing Safety
         "Sec. 101. Purposes.
         "Sec. 102. Approval or sanction requirement.
         "Sec. 103. Safety standards.
         "Sec. 104. Registration.
         "Sec. 105. Review.
         "Sec. 106. Reporting.
         "Sec. 107. Contract requirements.
         "Sec. 108. Protection from coercive contracts.
         "Sec. 109. Sanctioning organizations.
         "Sec. 110. Required disclosures to state boxing commissions by sane-
                       tioning organizations.
         "See. 111. Required disclosures for promoters.
         "Sec. 112. Medical registry.
         "Sec. 113. Confidentiality.
         "Sec. 114. Judges and referees.
         "Sec. 115. Conflicts of interest.
         "Sec. 116. Enforcement.
         "See. 117. Professional boxing matches conducted on indian lands.
         "Sec. 118. Relationship with State or tribal law.
                 "Title II—United States Boxing Administration
         "Sec. 201. Purpose.
         "See. 202. Establishment of United States Boxing Administration.
         "Sec. 203. Functions.
         "Sec. 204. Licensing and registration of boxing personnel."
         "Sec. 205. National registry of boxing personnel.
         "Sec. 206. Consultation requirements.
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	"Sec. 207. Misconduct. "Sec. 208. Noninterference with local boxing authorities. "Sec. 209. Assistance from other agencies. "Sec. 210. Reports. "Sec. 211. Initial implementation.
	"Sec. 212. Authorization of appropriations.";
1	(B) by inserting before section 3 the fol-
2	lowing:
3	"TITLE I—PROFESSIONAL
4	BOXING SAFETY" ;
5	(C) by redesignating sections 3, 4, 5, 6, 7,
6	8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, and
7	22 as sections 101 through 118, respectively;
8	(D) by striking "section 13" each place it
9	appears in section 113, as redesignated, and in-
10	serting "section 111";
11	(E) by striking "section 4." in section
12	117(a), as redesignated, and inserting "section
13	102.";
14	(F) by striking "9(b), 10, 11, 12, 13, 14,
15	or 16," in paragraph (1) of section 116(b), as
16	redesignated, and inserting "107, 108, 109,
17	110, 111, or 114,";
18	(G) by striking "9(b), 10, 11, 12, 13, 14,
19	or 16" in paragraph (2) of section 116(b), as
20	redesignated, and inserting "107, 108, 109,
21	110, 111, or 114";

1	(H) by striking "section 17(a)" in sub-
2	section (b)(3) of section 116, as redesignated,
3	and inserting "section 115(a)";
4	(I) by striking "section 10" in subsection
5	(e)(3) of section 116, as redesignated, and in-
6	serting "section 108"; and
7	(J) by striking "of this Act" each place it
8	appears in sections 101 through 120, as redes-
9	ignated, and inserting "of this title".
10	(2) Compensation of Administrator.—Sec-
11	tion 5315 of title 5, United States Code, is amended
12	by adding at the end the following:
13	"The Administrator of the United States Boxing
14	Administration.".
15	SEC. 22. EFFECTIVE DATE.
16	(a) In General.—Except as provided in subsection
17	(b), the amendments made by this Act shall take effect
18	on the date of enactment of this Act.
19	(b) 1-YEAR DELAY FOR CERTAIN TITLE II PROVI-
20	SIONS.—Sections 205 through 212 of the Professional
21	Boxing Safety Act or 1996, as added by section 21(a) of
22	this Act, shall take effect 1 year after the date of enact-
23	ment of this Act.

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the "Pro-
- 3 fessional Boxing Amendments Act of 2003".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Amendment of Professional Boxing Safety Act of 1996.
 - Sec. 3. Definitions.
 - Sec. 4. Purposes.
 - Sec. 5. USBA approval, or ABC or commission sanction, required for matches.
 - Sec. 6. Safety standards.
 - Sec. 7. Registration.
 - Sec. 8. Review.
 - Sec. 9. Reporting.
 - Sec. 10. Contract requirements.
 - Sec. 11. Coercive contracts.
 - Sec. 12. Sanctioning organizations.
 - Sec. 13. Required disclosures by sanctioning organizations.
 - Sec. 14. Required disclosures by promoters.
 - Sec. 15. Judges and referees.
 - Sec. 16. Medical registry.
 - Sec. 17. Conflicts of interest.
 - Sec. 18. Enforcement.
 - Sec. 19. Repeal of deadwood.
 - Sec. 20. Recognition of tribal law.
 - Sec. 21. Establishment of United States Boxing Administration.
 - Sec. 22. Effective date.

6 SEC. 2. AMENDMENT OF PROFESSIONAL BOXING SAFETY

- 7 **ACT OF 1996.**
- 8 Except as otherwise expressly provided, whenever in
- 9 this title an amendment or repeal is expressed in terms of
- 10 an amendment to, or repeal of, a section or other provision,
- 11 the reference shall be considered to be made to a section or
- 12 other provision of the Professional Boxing Safety Act of
- 13 1996 (15 U.S.C. 6301 et seq.).

1 SEC. 3. DEFINITIONS.

1	SEC. U. DEI IIVITIONS.
2	(a) In General.—Section 2 (15 U.S.C. 6301) is
3	amended to read as follows:
4	"SEC. 2. DEFINITIONS.
5	"In this Act:
6	"(1) Administration.—The term 'Administra-
7	tion' means the United States Boxing Administra-
8	tion.
9	"(2) Bout agreement.—The term bout agree-
10	ment' means a contract between a promoter and a
11	boxer that requires the boxer to participate in a pro-
12	fessional boxing match with a designated opponent on
13	a particular date.
14	"(3) BOXER.—The term boxer' means an indi-
15	vidual who fights in a professional boxing match.
16	"(4) Boxing commission.—The term boxing
17	commission' means an entity authorized under State
18	or tribal law to regulate professional boxing matches.
19	"(5) Boxer registry.—The term boxer reg-
20	istry' means any entity certified by the Administra-
21	tion for the purposes of maintaining records and
22	identification of boxers.
23	"(6) Boxing service provider.—The term
24	'boxing service provider' means a promoter, manager,
25	sanctioning body, licensee, or matchmaker.

1	"(7) Contract provision.—The term 'contract
2	provision' means any legal obligation between a boxer
3	and a boxing service provider.
4	"(8) Indian lands; indian tribe.—The terms
5	'Indian lands' and 'Indian tribe' have the meanings
6	given those terms by paragraphs (4) and (5), respec-
7	tively, of section 4 of the Indian Gaming Regulatory
8	Act (25 U.S.C. 2703).
9	"(9) Licensee.—The term 'licensee' means an
10	individual who serves as a trainer, second, or cut
11	man for a boxer.
12	"(10) Local boxing authority.—The term
13	local boxing authority' means—
14	"(A) any agency of a State, or of a political
15	subdivision of a State, that has authority under
16	the laws of the State to regulate professional box-
17	ing; and
18	"(B) any agency of an Indian tribe that is
19	authorized by the Indian tribe or the governing
20	body of the Indian tribe to regulate professional
21	boxing on Indian lands.
22	"(11) Manager.—The term 'manager' means a
23	person who, under contract, agreement, or other ar-
24	rangement with a boxer, undertakes to control or ad-
25	minister, directly or indirectly, a boxing-related mat-

1	ter on behalf of that boxer, including a person who is
2	a booking agent for a boxer.
3	"(12) Matchmaker.—The term 'matchmaker'
4	means a person that proposes, selects, and arranges
5	for boxers to participate in a professional boxing
6	match.
7	"(13) Physician.—The term 'physician' means
8	a doctor of medicine legally authorized to practice
9	medicine by the State in which the physician per-
10	forms such function or action.
11	"(14) Professional boxing match.—The term
12	'professional boxing match' means a boxing contest
13	held in the United States between individuals for fi-
14	nancial compensation. The term 'professional boxing
15	match' does not include a boxing contest that is regu-
16	lated by a duly recognized amateur sports organiza-
17	tion, as approved by the Administration.
18	"(15) Promoter.—
19	"(A) In General.—The term 'promoter'
20	means the person responsible for organizing, pro-
21	moting, and producing a professional boxing
22	match.
23	"(B) Non-application to certain enti-
24	TIES.—The term 'promoter' does not include a
25	premium or other cable or satellite program serv-

1	ice, hotel, casino, resort, or other commercial es-
2	tablishment hosting or sponsoring a professional
3	boxing match unless it—
4	"(i) is responsible for organizing, pro-
5	moting, and producing the match; and
6	"(ii) has a promotional agreement
7	with a boxer in that match.
8	"(C) Entities engaging in promotional
9	ACTIVITIES THROUGH AN AFFILIATE.—Notwith-
10	standing subparagraph (B), an entity described
11	in that subparagraph shall be considered to be a
12	promoter if the person responsible for organizing,
13	promoting, and producing a professional boxing
14	match—
15	"(i) is directly or indirectly under the
16	control of, under common control with, or
17	acting at the direction of that entity; and
18	"(ii) organizes, promotes, and produces
19	the match at the direction or request of the
20	entity.
21	"(16) Promotional agreement.—The term
22	'promotional agreement' means a contract between a
23	any person and a boxer under which the boxer grants
24	to that person the right to secure and arrange all pro-

1	fessional boxing matches requiring the boxer's services
2	for—
3	"(A) a prescribed period of time; or
4	"(B) a prescribed number of professional
5	boxing matches.
6	"(17) State.—The term 'State' means each of
7	the 50 States, Puerto Rico, the District of Columbia,
8	and any territory or possession of the United States,
9	including the Virgin Islands.
10	"(18) Sanctioning organization.—The term
11	'sanctioning organization' means an organization,
12	other than a boxing commission, that sanctions pro-
13	fessional boxing matches, ranks professional boxers, or
14	charges a sanctioning fee for professional boxing
15	matches in the United States—
16	"(A) between boxers who are residents of
17	different States; or
18	"(B) that are advertised, otherwise pro-
19	moted, or broadcast (including closed circuit tele-
20	vision) in interstate commerce.
21	"(19) Suspension.—The term 'suspension' in-
22	cludes within its meaning the temporary revocation of
23	a boxing license.
24	"(20) Tribal organization.—The term 'tribal
25	organization' has the same meaning as in section 4(1)

1	of the Indian Self-Determination and Education As-
2	sistance Act (25 U.S.C. 450b(l)).".
3	(b) Conforming Amendment.—Section 21 (15
4	U.S.C. 6312) is amended to read as follows:
5	"SEC. 21. PROFESSIONAL BOXING MATCHES CONDUCTED
6	ON INDIAN LANDS.
7	"(a) In General.—Notwithstanding any other provi-
8	sion of law, a tribal organization may establish a boxing
9	commission to regulate professional boxing matches held on
10	Indian land under the jurisdiction of that tribal organiza-
11	tion.
12	"(b) Standards and Licensing.—A tribal organiza-
13	tion that establishes a boxing commission shall, by tribal
14	ordinance or resolution, establish and provide for the imple-
15	mentation of health and safety standards, licensing require-
16	ments, and other requirements relating to the conduct of
17	professional boxing matches that are at least as restrictive
18	as—
19	"(1) the otherwise applicable requirements of the
20	State in which the Indian land on which the profes-
21	sional boxing match is held is located; or
22	"(2) the guidelines established by the United
23	States Boxing Administration.
24	"(c) Application of Act to Boxing Matches on
25	Tribal Lands.—The provisions of this Act apply to profes-

sional boxing matches held on tribal lands to the same extent and in the same way as they apply to professional boxing matches held in any State.". 3 SEC. 4. PURPOSES. 5 Section 3(2) (15 U.S.C. 6302(2)) is amended by strik-6 ing "State". SEC. 5. USBA APPROVAL, OR ABC OR COMMISSION SANC-8 TION, REQUIRED FOR MATCHES. 9 (a) IN GENERAL.—Section 4 (15 U.S.C. 6303) is 10 amended to read as follows: "SEC. 4. APPROVAL OR SANCTION REQUIREMENT. 11 12 "(a) In General.—No person may arrange, promote, organize, produce, or fight in a professional boxing match 13 within the United States unless the match— 14 15 "(1) is approved by the Administration; and "(2) is supervised by the Association of Boxing 16 17 Commissions or by a boxing commission that is a 18 member in good standing of the Association of Boxing 19 Commissions. 20 "(b) APPROVAL PRESUMED.—For purposes of sub-21 section (a), the Administration shall be presumed to have 22 approved any match other than— 23 "(1) a match with respect to which the Adminis-24 tration has been informed of an alleged violation of 25 this Act and with respect to which it has notified the

1	supervising boxing commission that it does not ap-
2	prove;
3	"(2) a match advertised to the public as a cham-
4	pionship match; or
5	"(3) a match scheduled for 10 rounds or
6	more. ".
7	(b) Conforming Amendment.—Section 19 (13
8	U.S.C. 6310) is repealed.
9	SEC. 6. SAFETY STANDARDS.
10	Section 5 (15 U.S.C. 6304) is amended—
11	(1) by striking "requirements or an alternative
12	requirement in effect under regulations of a boxing
13	commission that provides equivalent protection of the
14	health and safety of boxers:" and inserting "require-
15	ments:";
16	(2) by adding at the end of paragraph (1) "The
17	examination shall include testing for infectious dis-
18	eases in accordance with standards established by the
19	Administration.";
20	(3) by striking paragraph (2) and inserting the
21	following:
22	"(2) An ambulance continuously present on
23	site.";

1	(4) by redesignating paragraphs (3) and (4) as
2	paragraphs (4) and (5), respectively, and inserting
3	after paragraph (2) the following:
4	"(3) Emergency medical personnel with appro-
5	priate resuscitation equipment continuously present
6	on site."; and
7	(5) by striking "match." in paragraph (5), as re-
8	designated, and inserting "match in an amount pre-
9	scribed by the Administration.".
10	SEC. 7. REGISTRATION.
11	Section 6 (15 U.S.C. 6305) is amended—
12	(1) by inserting "or Indian tribe" after "State"
13	the second place it appears in subsection $(a)(2)$;
14	(2) by striking the first sentence of subsection (c)
15	and inserting "A boxing commission shall, in accord-
16	ance with requirements established by the Adminis-
17	tration, make a health and safety disclosure to a
18	boxer when issuing an identification card to that
19	boxer.";
20	(3) by striking "should" in the second sentence
21	of subsection (c) and inserting "shall, at a min-
22	imum,"; and
23	(4) by adding at the end the following:
24	"(d) Copy of Registration and Identification
25	Cards To Be Sent to Administration.—A boxing com-

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mission shall furnish a copy of each registration received
    under subsection (a), and each identification card issued
    under subsection (b), to the Administration.".
 3
 4
    SEC. 8. REVIEW.
 5
         Section 7 (15 U.S.C. 6306) is amended—
 6
              (1) by striking "that, except as provided in sub-
         section (b), no" in subsection (a)(2) and inserting
 7
         "that no":
 8
 9
              (2) by striking paragraphs (3) and (4) of sub-
10
         section (a) and inserting the following:
11
              "(3) Procedures to review a summary suspension
12
         when a hearing before the boxing commission is re-
13
         quested by a boxer, licensee, manager, matchmaker,
14
        promoter, or other boxing service provider which pro-
15
         vides an opportunity for that person to present evi-
         dence.";
16
17
              (3) by striking subsection (b); and
             (4) by striking "(a) PROCEDURES.—".
18
19
    SEC. 9. REPORTING.
20
         Section 8 (15 U.S.C. 6307) is amended—
             (1) by striking "48 business hours" and insert-
21
22
         ing "2 business days";
23
              (2) by striking "bxoing" and inserting "boxing";
24
         and
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1	(3) by striking "each boxer registry." and insert-
2	$ing\ "the\ Administration.".$
3	SEC. 10. CONTRACT REQUIREMENTS.
4	Section 9 (15 U.S.C. 6307a) is amended to read as
5	follows:
6	"SEC. 9. CONTRACT REQUIREMENTS.
7	"(a) In General.—The Administration, in consulta-
8	tion with the Association of Boxing Commissions, shall de-
9	velop guidelines for minimum contractual provisions that
10	shall be included in each bout agreement, boxer-manager
11	contract, and promotional agreement. Each boxing commis-
12	sion shall ensure that these minimal contractual provisions
13	are present in any such agreement or contract submitted
14	to it.
15	"(b) Filing and Approval Requirements.—
16	"(1) ADMINISTRATION.—A manager or promoter
17	shall submit a copy of each boxer-manager contract
18	and each promotional agreement between that man-
19	ager or promoter and a boxer to the Administration,
20	and, if requested, to the boxing commission with ju-
21	risdiction over the bout.
22	"(2) Boxing commission.—A boxing commis-
23	sion may not approve a professional boxing match
24	unless a copy of the bout agreement related to that
25	match has been filed with it and approved by it.

- "(c) Bond or Other Surety.—A boxing commission 1 may not approve a professional boxing match unless the promoter of that match has posted a surety bond, cashier's check, letter of credit, cash, or other security with the boxing commission in an amount acceptable to the boxing commis-6 sion.". SEC. 11. COERCIVE CONTRACTS. 8 Section 10 (15 U.S.C. 6307b) is amended— 9 (1) by striking paragraph (3) of subsection (a); (2) by inserting "OR ELIMINATION" after "MAN-10 11 DATORY" in the heading of subsection (b); and 12 (3) by inserting "or elimination" after "manda-13 tory" in subsection (b). 14 SEC. 12. SANCTIONING ORGANIZATIONS. 15 (a) IN GENERAL.—Section 11 (15 U.S.C. 6307c) is amended to read as follows: 16 17 "SEC. 11. SANCTIONING ORGANIZATIONS. 18 "(a) Objective Criteria.—Within 1 year after the date of enactment of the Professional Boxing Amendments Act of 2003, the Administration shall develop guidelines for 21 objective and consistent written criteria for the rating of professional boxers based on the athletic merits of the boxers.
- 23 Within 90 days after the Administration's promulgation of
- 24 the guidelines, each sanctioning organization shall adopt
- 25 the guidelines and follow them.

1	"(b) Notification of Change in Rating.—A sanc-
2	tioning organization shall, with respect to a change in the
3	rating of a boxer previously rated by such organization in
4	the top 10 boxers—
5	"(1) post a copy, within 7 days after the change,
6	on its Internet website or home page, if any, includ-
7	ing an explanation of the change, for a period of not
8	less than 30 days;
9	"(2) provide a copy of the rating change and a
10	thorough explanation in writing under penalty of
11	perjury to the boxer and the Administration;
12	"(3) provide the boxer an opportunity to appeal
13	the ratings change to the sanctioning organization;
14	and
15	"(4) apply the objective criteria for ratings re-
16	quired under subsection (a) in considering any such
17	appeal.
18	"(c) Challenge of Rating.—If, after disposing with
19	an appeal under subsection (b)(3), a sanctioning organiza-
20	tion receives a petition from a boxer challenging that orga-
21	nization's rating of the boxer, it shall (except to the extent
22	otherwise required by the Administration), within 7 days
23	after receiving the petition—
24	"(1) provide to the boxer a written explanation
25	under penalty of perjury of the organization's rating

1	criteria, its rating of the boxer, and the rationale or
2	basis for its rating (including a response to any spe-
3	cific questions submitted by the boxer); and
4	"(2) submit a copy of its explanation to the As-
5	sociation of Boxing Commissions and the Administra-
6	tion.".
7	(b) Conforming Amendments.—Section 18(e) (15
8	U.S.C. 6309(e)) is amended—
9	(1) by striking "Federal Trade Commission,"
10	in the subsection heading and inserting "United
11	States Boxing Administration"; and
12	(2) by striking "Federal Trade Commission," in
13	paragraph (1) and inserting "United States Boxing
14	Administration, ".
15	SEC. 13. REQUIRED DISCLOSURES BY SANCTIONING ORGA
16	NIZATIONS.
17	Section 12 (15 U.S.C. 6307d) is amended—
18	(1) by striking the matter preceding paragraph
19	(1) and inserting "Within 7 days after a professional
20	boxing match of 10 rounds or more, the sanctioning
21	organization for that match shall provide to the Ad-
22	ministration, and, if requested, to the boxing commis-
23	sion in the State or on Indian land responsible for
24	regulating the match, a statement of—";

1	(2) by striking "will assess" in paragraph (1)
2	and inserting "has assessed, or will assess,"; and
3	(3) by striking "will receive" in paragraph (2)
4	and inserting "has received, or will receive,".
5	SEC. 14. REQUIRED DISCLOSURES BY PROMOTERS.
6	Section 13 (15 U.S.C. 6307e) is amended—
7	(1) by striking so much of subsection (a) as pre-
8	cedes paragraph (1) and inserting the following:
9	"(a) Disclosures to Boxing Commissions and Ad-
10	MINISTRATION.—Within 7 days after a professional boxing
11	match of 10 rounds or more, the promoter of any boxer par-
12	ticipating in that match shall provide to the Administra-
13	tion, and, if requested, to the boxing commission in the
14	State or on Indian land responsible for regulating the
15	match—";
16	(2) by striking "writing," in subsection (a)(1)
17	and inserting "writing, other than a bout agreement
18	previously provided to the commission,";
19	(3) by striking "all fees, charges, and expenses
20	that will be" in subsection (a)(3)(A) and inserting "a
21	statement of all fees, charges, and expenses that have
22	been, or will be,";
23	(4) by inserting "a statement of" before "all" in
24	subsection $(a)(3)(B)$;

1	(5) by inserting "a statement of" before "any" in
2	subsection (a)(3)(C);
3	(6) by striking the matter in subsection (b) fol-
4	lowing "BOXER.—" and preceding paragraph (1) and
5	inserting "Within 7 days after a professional boxing
6	match of 10 rounds or more, the promoter of the
7	match shall provide to each boxer participating in the
8	match with whom the promoter has a promotional
9	agreement a statement of—"; and
10	(7) by striking "match;" in subsection (b)(1) and
11	inserting "match, and that the promoter has paid, or
12	agreed to pay, to any other person in connection with
13	the match;".
14	SEC. 15. JUDGES AND REFEREES.
15	(a) In General.—Section 16 (15 U.S.C. 6307h) is
16	amended—
17	(1) by inserting "(a) LICENSING AND ASSIGN-
18	MENT REQUIREMENT.—" before "No person";
19	(2) by striking "certified and approved" and in-
20	serting "selected";
21	(3) by inserting "or Indian lands" after "State";
22	and
23	(4) by adding at the end the following:
24	"(b) Championship and 10-Round Bouts.—In addi-
25	tion to the requirements of subsection (a), no person may

- 1 arrange, promote, organize, produce, or fight in a profes-
- 2 sional boxing match advertised to the public as a champion-
- 3 ship match or in a professional boxing match scheduled for
- 4 10 rounds or more unless all referees and judges partici-
- 5 pating in the match have been licensed by the Administra-
- 6 tion.
- 7 "(c) Sanctioning Organization Not To Influence
- 8 Selection Process.—A sanctioning organization—
- 9 "(1) may provide a list of judges and referees
- 10 deemed qualified by that organization to a boxing
- 11 commission; but
- 12 "(2) shall not influence, or attempt to influence,
- directly or indirectly, a boxing commission's selection
- of a judge or referee for a professional boxing match
- 15 except by providing such a list.
- 16 "(d) Assignment of Nonresident Judges and
- 17 Referees.—A boxing commission may assign judges and
- 18 referees who reside outside that commission's State or In-
- 19 dian land if the judge or referee is licensed by a boxing
- 20 commission in the United States.
- 21 "(e) Required Disclosure.—A judge or referee shall
- 22 provide to the boxing commission responsible for regulating
- 23 a professional boxing match in a State or on Indian land
- 24 a statement of all consideration, including reimbursement
- 25 for expenses, that the judge or referee has received, or will

- receive, from any source for participation in the match. If
 the match is scheduled for 10 rounds or more, the judge
- 3 or referee shall also provide such a statement to the Admin-
- 4 istration.".
- 5 (b) Conforming Amendment.—Section 14 (15
- 6 *U.S.C.* 6307f) is repealed.

7 SEC. 16. MEDICAL REGISTRY.

- 8 The Act is amended by inserting after section 13 (15
- 9 *U.S.C. 6307e*) the following:
- 10 "SEC. 14. MEDICAL REGISTRY.
- 11 "(a) In General.—The Administration, in consulta-
- 12 tion with the Association of Boxing Commissions, shall es-
- 13 tablish and maintain, or certify a third party entity to es-
- 14 tablish and maintain, a medical registry that contains com-
- 15 prehensive medical records and medical denials or suspen-
- 16 sions for every licensed boxer.
- 17 "(b) Content; Submission.—The Administration
- 18 shall determine—
- 19 "(1) the nature of medical records and medical
- 20 suspensions of a boxer that are to be forwarded to the
- 21 medical registry; and
- 22 "(2) the time within which the medical records
- and medical suspensions are to be submitted to the
- 24 medical registry.

1	"(c) Confidentiality.—The Administration shall es-
2	tablish confidentiality standards for the disclosure of per-
3	sonally identifiable information to boxing commissions that
4	will—
5	"(1) protect the health and safety of boxers by
6	making relevant information available to the boxing
7	commissions for use but not public disclosure; and
8	"(2) ensure that the privacy of the boxers is pro-
9	tected.".
10	SEC. 17. CONFLICTS OF INTEREST.
11	Section 17(a) (15 U.S.C. 6308(a)) is amended—
12	(1) by striking "enforces State" and inserting
13	"enforces State or Tribal";
14	(2) by inserting "no officer or employee of the
15	Administration," after "laws,"; and
16	(3) by striking "as described in section 4." and
17	inserting " or under the jurisdiction of another tribal
18	organization.".
19	SEC. 18. ENFORCEMENT.
20	Section 18 (15 U.S.C. 6309) is amended—
21	(1) by striking "(a) Injunctions.—" in sub-
22	section (a) and inserting "(a) ACTIONS BY ATTORNEY
23	General.—";
24	(2) by inserting "or criminal" after "civil" in
25	subsection (a);

1	(3) by inserting "any officer or employee of the
2	Administration," after "laws," in subsection (b)(3);
3	(4) by inserting "has engaged in or" after "orga-
4	nization" in subsection (c);
5	(5) by inserting "or criminal" after "civil" in
6	subsection (c);
7	(6) by striking "fines" in subsection (c)(3) and
8	inserting "sanctions"; and
9	(7) by striking "boxer" in subsection (d) and in-
10	serting "person".
11	SEC. 19. REPEAL OF DEADWOOD.
12	Section 20 (15 U.S.C. 6311) is repealed.
13	SEC. 20. RECOGNITION OF TRIBAL LAW.
14	Section 22 (15 U.S.C. 6313) is amended—
15	(1) by insert "OR TRIBAL" in the section
16	heading after "STATE"; and
17	(2) by inserting "or Indian tribe" after "State".
18	SEC. 21. ESTABLISHMENT OF UNITED STATES BOXING AD-
19	MINISTRATION.
20	(a) In General.—The Act is amended by adding at
21	the end the following:

1

"TITLE II—UNITED STATES

BOXING ADMINISTRATION 2 3 "SEC. 201. PURPOSE. 4 "The purpose of this title is to protect the health, safety, and welfare of boxers and to ensure fairness in the sport 5 of professional boxing. 7 "SEC. 202. ESTABLISHMENT OF UNITED STATES BOXING AD-8 MINISTRATION. 9 "(a) In General.—The United States Boxing Administration is established as an administration of the Department of Labor. 11 12 "(b) Administrator.— 13 "(1) Appointment.—The Administration shall 14 be headed by an Administrator, appointed by the 15 President, by and with the advice and consent of the Senate. 16 17 "(2) Qualifications.—The Administrator shall 18 be an individual who— 19 "(A) has extensive experience in profes-20 sional boxing activities or in a field directly re-21 lated to professional sports; "(B) is of outstanding character and recog-22

nized integrity;

23

1	"(C) is selected on the basis of training, ex-
2	perience, and qualifications and without regard
3	to political party affiliation; and
4	"(D) is a United States citizen.
5	"(3) Compensation.—Section 5315 of title 5,
6	United States Code, is amended by adding at the end
7	the following:
8	"The Administrator of the United States Boxing
9	Administration.".
10	"(4) TERM OF OFFICE.—The Administrator shall
11	serve for a term of 4 years.
12	"(c) Assistant Administrator; General Coun-
13	SEL.—The Administration shall have an Assistant Admin-
14	istrator and a General Counsel, each of whom shall be ap-
15	pointed by the Administrator. The Assistant Administrator
16	shall—
17	"(1) serve as Administrator in the absence of the
18	Administrator, in the event of the inability of the Ad-
19	ministrator to carry out the functions of the Adminis-
20	trator, or in the event of a vacancy in that office; and
21	"(2) carry out such duties as the Administrator
22	may assign.
23	"(d) Staff.—The Administration shall have such ad-
24	ditional staff as may be necessary to carry out the functions
25	of the Administration.

1 "SEC. 203. FUNCTIONS. "(a) PRIMARY FUNCTIONS.—The primary functions of 2 3 the Administration are— 4 "(1) to protect the health, safety, and general in-5 terests of boxers consistent with the provisions of this 6 Act; and "(2) to ensure uniformity, fairness, and integrity 7 8 in professional boxing. 9 Functions.—The "(b) Specific Administrator 10 shall— 11 "(1) administer title I of this Act; 12 "(2) promulgate uniform standards for profes-13 sional boxing in consultation with the boxing commis-14 sions of the several States and tribal organizations; 15 "(3) except as otherwise determined by the Ad-16 ministration, oversee all professional boxing matches 17 in the United States; "(4) work with the boxing commissions of the 18 19 several States and tribal organizations— "(A) to improve the safety, integrity, and 20 21 professionalism of professional boxing in the 22 United States: 23 "(B) to enhance physical, medical, finan-24 cial, and other safeguards established for the pro-

tection of professional boxers; and

25

1	"(C) to improve the status and standards of
2	professional boxing in the United States;
3	"(5) ensure, through the Attorney General, the
4	chief law enforcement officer of the several States, and
5	other appropriate officers and agencies of Federal,
6	State, and local government, that Federal and State
7	laws applicable to professional boxing matches in the
8	United States are vigorously, effectively, and fairly
9	enforced;
10	"(6) review local boxing authority regulations for
11	professional boxing and provide assistance to such au-
12	thorities in meeting minimum standards prescribed
13	by the Administration under this title;
14	"(7) serve as the coordinating body for all efforts
15	in the United States to establish and maintain uni-
16	form minimum health and safety standards for pro-
17	fessional boxing;
18	"(8) if the Administrator determines it to be ap-
19	propriate, publish a newspaper, magazine, or other
20	publication and establish and maintain a website
21	consistent with the purposes of the Administration;
22	"(9) procure the temporary and intermittent
23	services of experts and consultants to the extent au-
24	thorized by section 3109(b) of title 5, United States

1	Code, at rates the Administration determines to be
2	reasonable; and
3	"(10) promulgate rules, regulations, and guid-
4	ance, and take any other action necessary and proper
5	to accomplish the purposes of, and consistent with, the
6	provisions of this title.
7	"(c) Prohibitions.—The Administration may not—
8	"(1) promote boxing events or rank professional
9	boxers; or
10	"(2) provide technical assistance to, or authorize
11	the use of the name of the Administration by, boxing
12	commissions that do not comply with requirements of
13	$the \ Administration.$
14	"(d) Use of Name.—The Administration shall have
15	the exclusive right to use the name 'United States Boxing
16	Administration'. Any person who, without the permission
17	of the Administration, uses that name or any other exclu-
18	sive name, trademark, emblem, symbol, or insignia of the
19	Administration for the purpose of inducing the sale or ex-
20	change of any goods or services, or to promote any exhi-
21	bition, performance, or sporting event, shall be subject to
22	suit in a civil action by the Administration for the remedies
23	provided in the Act of July 5, 1946 (commonly known as
24	the 'Trademark Act of 1946'; 15 U.S.C. 1051 et seq.).

1	"SEC. 204. LICENSING AND REGISTRATION OF BOXING PER-
2	SONNEL.
3	"(a) Licensing.—
4	"(1) Requirement for license.—No person
5	may compete in a professional boxing match or serve
6	as a boxing manager, boxing promoter, or sanctioning
7	organization for a professional boxing match except
8	as provided in a license granted to that person under
9	this subsection.
10	"(2) Application and term.—
11	"(A) In General.—The Administration
12	shall—
13	"(i) establish application procedures,
14	forms, and fees;
15	"(ii) establish and publish appropriate
16	standards for licenses granted under this
17	section; and
18	"(iii) issue a license to any person
19	who, as determined by the Administration,
20	meets the standards established by the Ad-
21	ministration under this title.
22	"(B) Duration.—A license issued under
23	this section shall be for a renewable—
24	"(i) 4-year term for a boxer; and
25	"(ii) 2-year term for any other person.

1	"(C) Procedure.—The Administration
2	may issue a license under this paragraph
3	through local boxing authorities or in a manner
4	determined by the Administration.
5	"(b) Licensing Fees.—
6	"(1) AUTHORITY.—The Administration may pre-
7	scribe and charge reasonable fees for the licensing of
8	persons under this title. The Administration may set,
9	charge, and adjust varying fees on the basis of classi-
10	fications of persons, functions, and events determined
1	appropriate by the Administration.
12	"(2) Limitations.—In setting and charging fees
13	under paragraph (1), the Administration shall ensure
14	that, to the maximum extent practicable—
15	"(A) club boxing is not adversely effected;
16	"(B) sanctioning organizations and pro-
17	moters pay the largest portion of the fees; and
18	"(C) boxers pay as small a portion of the
19	fees as is possible.
20	"(3) Collection.—Fees established under this
21	subsection may be collected through local boxing au-
22	thorities or by any other means determined appro-
23	priate by the Administration.

1 "SEC. 205. NATIONAL REGISTRY OF BOXING PERSONNEL.

- 2 "(a) REQUIREMENT FOR REGISTRY.—The Adminis-
- 3 tration, in consultation with the Association of Boxing
- 4 Commissions, shall establish and maintain (or authorize a
- 5 third party to establish and maintain) a unified national
- 6 computerized registry for the collection, storage, and re-
- 7 trieval of information related to the performance of its du-
- 8 ties.
- 9 "(b) Contents.—The information in the registry shall
- 10 include the following:
- 11 "(1) BOXERS.—A list of professional boxers and
- data in the medical registry established under section
- 13 114 of this Act, which the Administration shall secure
- 14 from disclosure in accordance with the confidentiality
- 15 requirements of section 114(c).
- 16 "(2) Other Personnel.—Information (perti-
- 17 nent to the sport of professional boxing) on boxing
- 18 promoters, boxing matchmakers, boxing managers,
- 19 trainers, cut men, referees, boxing judges, physicians,
- and any other personnel determined by the Adminis-
- 21 tration as performing a professional activity for pro-
- 22 fessional boxing matches.

23 "SEC. 206. CONSULTATION REQUIREMENTS.

- 24 "The Administration shall consult with local boxing
- 25 authorities—

1	"(1) before prescribing any regulation or estab-
2	lishing any standard under the provisions of this
3	title; and
4	"(2) not less than once each year regarding mat-
5	ters relating to professional boxing.
6	"SEC. 207. MISCONDUCT.
7	"(a) Suspension and Revocation of License or
8	REGISTRATION.—
9	"(1) AUTHORITY.—The Administration may,
10	after notice and opportunity for a hearing, suspend
11	or revoke any license issued under this title if the Ad-
12	ministration finds that—
13	"(A) the licensee has violated any provision
14	of this Act;
15	"(B) there are reasonable grounds for belief
16	that a standard prescribed by the Administra-
17	tion under this title is not being met, or that
18	bribery, collusion, intentional losing, racket-
19	eering, extortion, or the use of unlawful threats,
20	coercion, or intimidation have occurred in con-
21	nection with a license; or
22	"(C) the suspension or revocation is nec-
23	essary for the protection of health and safety or
24	is otherwise in the public interest.
25	"(9) Period of Suspension—

1	"(A) In general.—A suspension of a li-
2	cense under this section shall be effective for a
3	period determined appropriate by the Adminis-
4	tration except as provided in subparagraph (B).
5	"(B) Suspension for medical rea-
6	sons.—In the case of a suspension or denial of
7	the license of a boxer for medical reasons by the
8	Administration, the Administration may termi-
9	nate the suspension or denial at any time that
10	a physician certifies that the boxer is fit to par-
11	ticipate in a professional boxing match. The Ad-
12	ministration shall prescribe the standards and
13	procedures for accepting certifications under this
14	subparagraph.
15	"(3) Period of Revocation.—In the case of a
16	revocation of the license of a boxer, the revocation
17	shall be for a period of not less than 1 year.
18	"(b) Investigations and Injunctions.—
19	"(1) AUTHORITY.—The Administration may—
20	"(A) conduct any investigation that it con-
21	siders necessary to determine whether any person
22	has violated, or is about to violate, any provision
23	of this Act or any regulation prescribed under
24	$this\ Act;$

"(B) require or permit any person to file with it a statement in writing, under oath or otherwise as the Administration shall determine, as to all the facts and circumstances concerning the matter to be investigated;

"(C) in its discretion, publish information concerning any violations; and

"(D) investigate any facts, conditions, practices, or matters to aid in the enforcement of the provisions of this Act, in the prescribing of regulations under this Act, or in securing information to serve as a basis for recommending legislation concerning the matters to which this Act relates.

"(2) Powers.—

"(A) In GENERAL.—For the purpose of any investigation under paragraph (1), or any other proceeding under this Act, any officer designated by the Administration may administer oaths and affirmations, subpoena or otherwise compel the attendance of witnesses, take evidence, and require the production of any books, papers, correspondence, memorandums, or other records which the Administration considers relevant or material to the inquiry.

"(B) WITNESSES AND EVIDENCE.—The attendance of witnesses and the production of any documents under subparagraph (A) may be required from any place in the United States, including Indian land, at any designated place of hearing.

"(3) Enforcement of subpoenas.—

"(A) CIVIL ACTION.—In case of contumacy by, or refusal to obey a subpoena issued to, any person, the Administration may file an action in any district court of the United States within the jurisdiction of which an investigation or proceeding is carried out, or where that person resides or carries on business, to enforce the attendance and testimony of witnesses and the production of books, papers, correspondence, memorandums, and other records. The court may issue an order requiring the person to appear before the Administration to produce records, if so ordered, or to give testimony concerning the matter under investigation or in question.

"(B) Failure to obey an order issued by a court under subparagraph (A) may be punished as contempt of that court.

"(C) PROCESS.—All process in any contempt case under subparagraph (A) may be served in the judicial district in which the person is an inhabitant or in which the person may be found.

"(4) EVIDENCE OF CRIMINAL MISCONDUCT.—

"(A) In General.—No person may be excused from attending and testifying or from producing books, papers, contracts, agreements, and other records and documents before the Administration, in obedience to the subpoena of the Administration, or in any cause or proceeding instituted by the Administration, on the ground that the testimony or evidence, documentary or otherwise, required of that person may tend to incriminate the person or subject the person to a penalty or forfeiture.

"(B) Limited immunity.—No individual may be prosecuted or subject to any penalty or forfeiture for, or on account of, any transaction, matter, or thing concerning the matter about which that individual is compelled, after having claimed a privilege against self-incrimination, to testify or produce evidence, documentary or otherwise, except that the individual so testifying

shall not be exempt from prosecution and punishment for perjury committed in so testifying.

> "(5) Injunctive relief.—If the Administration determines that any person is engaged or about to engage in any act or practice that constitutes a violation of any provision of this Act, or of any regulation prescribed under this Act, the Administration may bring an action in the appropriate district court of the United States, the United States District Court for the District of Columbia, or the United States courts of any territory or other place subject to the jurisdiction of the United States, to enjoin the act or practice, and upon a proper showing, the court shall grant without bond a permanent or temporary injunction or restraining order.

> "(6) Mandamus.—Upon application of the Administration, the district courts of the United States, the United States District Court for the District of Columbia, and the United States courts of any territory or other place subject to the jurisdiction of the United States, shall have jurisdiction to issue writs of mandamus commanding any person to comply with the provisions of this Act or any order of the Administration.

"(c) Intervention in Civil Actions.—

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1	"(1) In General.—The Administration, on be-						
2	half of the public interest, may intervene of right as						
3	provided under rule 24(a) of the Federal Rules of						
4	Civil Procedure in any civil action relating to profes						
5	sional boxing filed in a district court of the United						
6	States.						
7	"(2) Amicus filing.—The Administration may						
8	file a brief in any action filed in a court of the						
9	United States on behalf of the public interest in any						
10	case relating to professional boxing.						
11	"(d) Hearings by Administration.—Hearings con						
12	2 ducted by the Administration under this Act shall be public						
13	and may be held before any officer of the Administration						
14	The Administration shall keep appropriate records of the						
15	hearings.						
16	"SEC. 208. NONINTERFERENCE WITH LOCAL BOXING AU-						
17	THORITIES.						
18	"(a) Noninterference.—Nothing in this Act pro-						
19	hibits any local boxing authority from exercising any of						
20	its powers, duties, or functions with respect to the regula-						
21	tion or supervision of professional boxing or professional						
22	boxing matches to the extent not inconsistent with the provi-						
23	sions of this Act.						
24	"(b) Minimum Standards.—Nothing in this Act pro-						
25	hibits any local boxing authority from enforcing local						

- 1 standards or requirements that exceed the minimum stand-
- 2 ards or requirements promulgated by the Administration
- 3 under this Act.

4 "SEC. 209. ASSISTANCE FROM OTHER AGENCIES.

- 5 "Any employee of any executive department, agency,
- 6 bureau, board, commission, office, independent establish-
- 7 ment, or instrumentality may be detailed to the Adminis-
- 8 tration, upon the request of the Administration, on a reim-
- 9 bursable or nonreimbursable basis, with the consent of the
- 10 appropriate authority having jurisdiction over the em-
- 11 ployee. While so detailed, an employee shall continue to re-
- 12 ceive the compensation provided pursuant to law for the
- 13 employee's regular position of employment and shall retain,
- 14 without interruption, the rights and privileges of that em-
- 15 ployment.

16 *"SEC. 210. REPORTS.*

- 17 "(a) Annual Report.—The Administration shall
- 18 submit a report on its activities to the Senate Committee
- 19 on Commerce, Science, and Transportation and the House
- 20 of Representatives Committee on Commerce each year. The
- 21 annual report shall include—
- 22 "(1) a detailed discussion of the activities of the
- 23 Administration for the year covered by the report;
- 24 *and*

- 1 "(2) an overview of the licensing and enforce-
- 2 ment activities of the State and tribal organization
- 3 boxing commissions.
- 4 "(b) Public Report.—The Administration shall an-
- 5 nually issue and publicize a report of the Administration
- 6 on the progress made at Federal and State levels and on
- 7 Indian lands in the reform of professional boxing, which
- 8 shall include comments on issues of continuing concern to
- 9 the Administration.
- 10 "(c) First Annual Report on the Administra-
- 11 Tion.—The first annual report under this title shall be sub-
- 12 mitted not later than 2 years after the effective date of this
- 13 title.
- 14 "SEC. 211. INITIAL IMPLEMENTATION.
- 15 "(a) Temporary Exemption.—The requirements for
- 16 licensing under this title do not apply to a person for the
- 17 performance of an activity as a boxer, boxing judge, or ref-
- 18 eree, or the performance of any other professional activity
- 19 in relation to a professional boxing match, if the person
- 20 is licensed by a boxing commission to perform that activity
- 21 as of the effective date of this title.
- 22 "(b) Expiration.—The exemption under subsection
- 23 (a) with respect to a license issued by a boxing commission
- 24 expires on the earlier of—

1	"(A) the date on which the license expires;						
2	or						
3	"(B) the date that is 2 years after the date						
4	of the enactment of the Professional Boxing						
5	Amendments Act of 2003.						
6	"SEC. 212. AUTHORIZATION OF APPROPRIATIONS.						
7	"(a) In General.—There are authorized to be appro						
8	B priated for the Administration for each fiscal year such						
9	sums as may be necessary for the Administration to per						
10	form its functions for that fiscal year.						
11	"(b) Receipts Credited as Offsetting Collec-						
12	TIONS.—Notwithstanding section 3302 of title 31, United						
13	States Code, any fee collected under this title—						
14	"(1) shall be credited as offsetting collections to						
15	the account that finances the activities and services						
16	for which the fee is imposed;						
17	"(2) shall be available for expenditure only to						
18	pay the costs of activities and services for which the						
19	fee is imposed; and						
20	"(3) shall remain available until expended.".						
21	(b) Conforming Amendments.—						
22	(1) PBSA.—The Professional Boxing Safety Act						
23	of 1996, as amended by this Act, is further amend-						
24	ed—						

(A) by amending section 1 to read as fol-1 2 lows: 3 "SECTION 1. SHORT TITLE; TABLE OF CONTENTS. 4 "(a) Short Title.—This Act may be cited as the 'Professional Boxing Safety Act'. 6 "(b) Table of Contents.—The table of contents for 7 this Act is as follows: "Sec. 1. Short title; table of contents. "Sec. 2. Definitions. "TITLE I—PROFESSIONAL BOXING SAFETY "Sec. 101. Purposes. "Sec. 102. Approval or sanction requirement. "Sec. 103. Safety standards. "Sec. 104. Registration. "Sec. 105. Review. "Sec. 106. Reporting. "Sec. 107. Contract requirements. "Sec. 108. Protection from coercive contracts. "Sec. 109. Sanctioning organizations. "Sec. 110. Required disclosures to State boxing commissions by sanctioning organizations."Sec. 111. Required disclosures by promoters. "Sec. 112. Medical registry. "Sec. 113. Confidentiality. "Sec. 114. Judges and referees. "Sec. 115. Conflicts of interest. "Sec. 116. Enforcement. "Sec. 117. Professional boxing matches conducted on Indian lands. "Sec. 118. Relationship with State or Tribal law. "TITLE II—UNITED STATES BOXING ADMINISTRATION "Sec. 201. Purpose. "Sec. 202. Establishment of United States Boxing Administration. "Sec. 203. Functions. "Sec. 204. Licensing and registration of boxing personnel. "Sec. 205. National registry of boxing personnel. "Sec. 206. Consultation requirements. "Sec. 207. Misconduct. "Sec. 208. Noninterference with local boxing authorities. "Sec. 209. Assistance from other agencies. "Sec. 210. Reports. "Sec. 211. Initial implementation.

"Sec. 212. Authorization of appropriations.";

1	(B) by inserting before section 3 the fol-						
2	lowing:						
3	"TITLE I—PROFESSIONAL						
4	BOXING SAFETY";						
5	(C) by redesignating sections 3, 4, 5, 6, 7,						
6	8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, and						
7	22 as sections 101 through 118, respectively;						
8	(D) by striking subsection (a) of section						
9	113, as redesignated, and inserting the following						
10	"(a) In General.—Except to the extent required i						
11	a legal, administrative, or judicial proceeding, a boxing						
12	commission, an Attorney General, or the Administration						
13	may not disclose to the public any matter furnished by a						
14	promoter under section 111.";						
15	(E) by striking "section 13" in subsection						
16	(b) of section 113, as redesignated, and inserting						
17	"section 111";						
18	(F) by striking "9(b), 10, 11, 12, 13, 14, or						
19	16," in paragraph (1) of section 116(b), as redes-						
20	ignated, and inserting "107, 108, 109, 110, 111,						
21	or 114,";						
22	(G) by striking "9(b), 10, 11, 12, 13, 14, or						
23	16" in paragraph (2) of section 116(b), as redes-						
24	ignated, and inserting "107, 108, 109, 110, 111,						
25	or 114";						

1	(H) by striking "section 17(a)" in sub-						
2	section (b)(3) of section 116, as redesignated, and						
3	inserting "section 115(a)";						
4	(I) by striking "section 10" in subsection						
5	(e)(3) of section 116, as redesignated, and insert						
6	ing "section 108"; and						
7	(J) by striking "of this Act" each place						
8	appears in sections 101 through 120, as redesig						
9	nated, and inserting "of this title".						
10	(2) Compensation of Administrator.—Sec-						
11	tion 5315 of title 5, United States Code, is amende						
12	by adding at the end the following:						
13	"The Administrator of the United States Boxing						
14	Administration.".						
15	SEC. 22. EFFECTIVE DATE.						
16	(a) In General.—Except as provided in subsection						
17	(b), the amendments made by this Act shall take effect on						
18	the date of enactment of this Act.						
19	(b) 1-Year Delay for Certain Title II Provi-						
20	SIONS.—Sections 205 through 212 of the Professional Box-						
21	ing Safety Act of 1996, as added by section 21(a) of this						
22	Act, shall take effect 1 year after the date of enactment of						
23	this Act.						

Calendar No. 98

108TH CONGRESS 1ST SESSION S. 275

[Report No. 108-47]

A BILL

To amend the Professional Boxing Safety Act of 1996, and to establish the United States Boxing Administration.

May 14, 2003

Reported with an amendment